Free Elections Pledged By ELIE ABEL

Special to The New York Times.

VIENNA, Wednesday, Oct. 31—Premier Imre Nagy promised the Hungarian people yesterday free elections and an early end of the one-party dictatorship. If carried out this would mean the certain ending of Communist rule in Hungary.

Fulfillment of Mr. Nagy's pledge, made in a broadcast speech to the country, hinged on the Soviet Army. The Budapest radio said Soviet troops had started to move out of the battered capital. The announced arrangement between the Hungarian Defense Ministry and the Soviet commander was for the evacuation to be completed by dawn.

The Hungarian news agency announced that Joseph Cardinal Mindszenty had been released after eight years of imprisonment. The Cardinal was reported on his way to Budapest.

Reliable reports from Budapest reaching here this morning said sizable Soviet forces had left the Hungarian capital during the night. Armed patriots started guarding Parliament on the Danube embankment and

Continued on Page 21, Column 5

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RUSSIANS LEAVING BUDAPEST BASES

Continued From Page 1

other public buildings in the Government district.

All during the night shots and explosions were still heard in the central parts of Budapest. It was assumed that these were from fighting between anti-Communist and remnants of the Hungarian Communist political police.

Late reports said the "Freedom Fighters" were determined to annihilate the secret police Gero, deposed First Secretary of formations. It was also reported the Communist party, and Anthat the Hungarian Air Force dras Hegedus, former Premier. had presented an ultimatum to the Soviet troops to evacuate Budapest before 4 A. M. or it would bomb, such Soviet detachments as were still in the capital. No such attack from the air was reported up to late this morning, however.

The entire Hungarian Army went over to the "Freedom Fighters" during the night, according to information received here.

Premier Imre Nagy was said to be negotiating with "Revolutionary Committee" end the bloodshed. It was not immediately known here whether this body represented all groups that took part in anti-Communist uprising.

The Budapest radio opened its broadcasts with appeals several factories to their workers to return to work today.

The Austrian radio said it ap one Socialist who was unnamed. peared that Hungarian patriots in firm control of virtually all important cities and towns outside Budapest, had adopted a wait-and-see attitude toward the promises of the Nagy Government.

The news from Moscow tha the Soviet Union was prepared to reconsider the position of it Hungary troops stationed in Poland and Rumania had deli rious reception in the streets o

Budapest, according to a late broadcast.

regime's retreat communism as Hungarians have learned to know it during the last twelve years was made in an known extraordinary broadcast. Premier Nagy was followed at the microphone by Zoltan Tildy, leader of the smallholders party, and Janos Kadar, the new Communist chief. Mr. not only stamped the Kadar party's approval on the Government's new policies but urged the rank and file members to cooperate with the "fighters for freedom."

Mr. Nagy told the country the decision last Tuesday to call in the Soviet Army had been taken without his knowledge by Erno These two "will have to answer! for this grave guilt before the nation," Mr. Nagy declared.

He said that elimination of the one-party system had been forced by the strength of the revolutionary movement and the progress of democratization in Hungary.

The immediate effect was the restoration of the Smallholders and Social Democratic parties to legal participation in Hungarian politics.

Mr. Tildy and Bela Kovacs, Minister of Agriculture, both of the Smallholders party, are already in the Government. the Nagy said that Social Democrats the would also be invited to join a new coalition.

The new inner Cabinet is to from include Vice Premier Erdei, Mr. Kovacs, Mr. Kadar and Bela Losonci in addition to

The national Government extended immediate recognition to the Revolutionary Councils now in control of most provincial cities and towns. Mr. Nagy went on to be seech their support of the new national Government.

Mr. Tildy told the radio audience that the policy of the new Government was to work for peace and friendship with all countries including the Soviet

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